

Date: 11/09/2023

Subject: An ordinance of the City of Littleton, Colorado, repealing Title 1, Chapter 15, Competitive Sealed Bidding and Reenacting said chapter to be renamed "Purchasing and Contracts"

Passed/Failed: Passed on second reading and public hearing

CITY OF LITTLETON, COLORADO

ORDINANCE 33 SERIES 2023

1	CITY OF LITTLETON, COLORADO
2 3	ORDINANCE NO. 33
4	
5	Series, 2023
6 7	
8	AN ORDINANCE OF THE CITY OF LITTLETON,
9	COLORADO, REPEALING TITLE 1, CHAPTER 15,
10	COMPETITIVE SEALED BIDDING AND REENACTING
11	SAID CHAPTER TO BE RENAMED, "PURCHASING AND
12	CONTRACTS"
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14	WHEREAS Sections 97, 100 and 103 of the Littleton City Charter provide the City
15	Council of Littleton authority to establish purchasing regulations; and
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17	WHEREAS the aforementioned Littleton City Charter sections were amended as a result
18	of the November 2022 election to allow for revisions to the manner, amount, and best practices for
19	the procurement of goods and services by way of ordinance; and
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21	WHEREAS it is in the best interests of the City to repeal and reenact Chapter 15 of the
22	Littleton Municipal Code to address the electorates' vote for Competitive Sealed Bidding and
23	Purchasing and Contracts.
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25	NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF
26	THE CITY OF LITTLETON, COLORADO, THAT:
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28	Section 1: Chapter 15, Competitive Sealed Bidding of Title 1, Administration of
29	the Littleton City Code is hereby repealed and reenacted as follows:
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31	Chapter 15, PURCHASING AND CONTRACTS
32	ADTICLE 1 CENEDAL DROVISIONS
33	ARTICLE 1. GENERAL PROVISIONS
33	1-15-1: Short title.
33 34	This chapter shall be known and may be cited as "Purchasing and Contracts."
35	This chapter shall be known and may be cred as Turchasing and contracts.
36	1-15-2: Purpose.
30 37	The purpose of this chapter is to prescribe purchasing procedures for the city to follow in
38	contracting for the construction of capital and other improvements, for the purchase of tangible
39	goods, and for the acquisition of professional, consulting, and other services. This chapter shall be
40	construed and applied to promote the following purposes: to simplify the law governing the city's
41	procurement processes; to provide for transparency and public confidence in the city's procurement
42	procedures; to ensure the fair and equitable treatment of all persons who deal with the city's
43	procurement system; to facilitate city procurement activities; to maximize the purchasing value of
44	public funds; to promote effective broad-based competition; and to maintain the quality and

integrity of the city's fiscal controls and procurement system. Nothing herein is intended to confer
any direct or implied right of enforcement to any person or business due to a claim of loss or
opportunity or otherwise; however, this Chapter will ensure the fair and equitable treatment of all
persons who deal with the city's procurement system.

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50 1-15-3: Applicability.

- 52 A. Applicability. Except as otherwise provided herein, this chapter applies to the city's 53 procurement of goods and services, and to every expenditure of public funds for 54 purchasing, irrespective of the source of funds, and to every city purchase or contract solicited after the effective date of this ordinance. The date of the solicitation shall be the 55 56 date the solicitation is first published or issued by the city. Further, when the procurement 57 involves federal, state or other grant assistance or the expenditure of federal, state or other 58 grant funds, the procurement will be conducted in accordance with any mandatory 59 applicable federal or state laws and regulations or grant requirements. Nothing in this 60 chapter prevents the city from complying with the terms and conditions of any grant, gift, 61 bequest or cooperative agreement that is otherwise lawful.
 - B. *Exceptions*. Except as otherwise set forth herein, the following contracts for purchase are excepted from the requirements of this chapter:
 - (1) Intergovernmental agreements;
 - (2) Advertising services;
 - (3) Art for display, purchase, or performance, or agreements for the maintenance of art where the maintenance is done by the artist or by a foundation or other entity authorized by the artist or the artist's estate;
 - (4) Purchases of materials for any library collection, including, but not limited to: manuscripts, books, instructional materials, maps, pamphlets, periodicals, or the electronic version thereof;
 - (5) Legal research tools, including books and software;
 - (6) Continuing education programs, and professional memberships, licenses, and publications for city employees;
 - (7) Employment contracts between the city manager, the city attorney, the presiding or other municipal court judges, and department directors;
 - (8) Emergency contracts awarded under 1-15-42 of this chapter or as a result of a declared civil emergency, emergency, or local disaster under the City's charter or code;

Ordinance No. 33 Series, 2023 Page 3 90 (9) Professional Services as defined in this chapter; 91 92 (10)Real property agreements including, but not limited to, the acquisition or 93 disposal of real property and annexations; and 94 95 (11)Veterinary or Physician services. 96 97 1-15-4: Definitions. The following words, terms, and phrases, when used in this chapter, shall have 98 the meanings ascribed to them in this section, except where the context clearly indicates a different 99 meaning: 100 101 Administrative Policy or policies mean the "Administrative Policy and Procedures Related to the 102 Purchasing Ordinance" as may be adopted and amended by the city. 103 104 Award or intent to award means the selection of a bid or proposal by the city. An award does not 105 mean that a contract has been executed or that a purchase order has been approved. 106 107 Award approval means the authorization of an award by the execution or approval of a purchase 108 order, or by the execution of a contract by an authorized employee or city council. 109 110 Best value procurement means a technique in a competitive solicitation process which emphasizes value over price and permits the evaluation of criteria such as qualifications, experience, quality, 111 112 schedule, and performance data including delivery to determine the best overall value to the city. 113 114 *Bid* means an offer of a price for goods or equipment. 115 116 Bidder (also offeror) means a person who files a submission in response to a city-issued solicitation 117 and includes a person who files a response to a request for bids, proposals, qualifications, or capital 118 improvement project competitive sealed bids. It also includes a person who responds to a city 119 request for qualifications for the purpose of pre-qualifying as a contractor to perform work for the 120 city on as-needed basis. 121 122 Budgeted means included in the city council's approved budget. 123 124 *Business* means any corporation, partnership, individual, sole proprietorship, joint stock company, 125 joint venture or any other private legal entity. 126 127 *City* means the City of Littleton, Colorado. 128 129 *City attorney* means the city attorney for the City of Littleton or designee thereof. 130 131 *City manager* means the manager of the City of Littleton or designee thereof. 132 133 Claim means any threatened or asserted demand or action arising from or related to the 134 administration or completion of a city contract made by the contractor awarded the contract, and

includes without limitation, disputes arising under a contract, those based upon breach of contract,
mistake, misrepresentation, or other cause for contract modification or rescission. A claim does
not include an invoice or payment request submitted under the terms of a contract, although an
invoice or payment request may be converted to a claim, if the amount is disputed or is not acted
on within a reasonable period of time and if the contractor gives written notice to the city of the
conversion. It also does not include a solicitation or bid protest.

142 *Claimant* means a person who is a party to city contract, who is aggrieved by an action or 143 occurrence caused in whole or in part by a city employee that affects the completion of or payment 144 on that contract, and who files an informal dispute resolution notice or a formal contract claim 145 with the city.

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- 147 *Code* means the Littleton City Code.
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149 *Confidential information* means any information which is available to an employee only because

150 of the employee's status as an employee of the city and is not a matter of public knowledge or

- 151 available to the public on request.
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153 *Construction* means the process of building, altering, improving or replacing a city-owned building 154 or structure, including but not limited to stormwater or sewer infrastructure, bridges, or other city-155 owned infrastructure assets. Construction includes the demolition of bridges, stormwater or sewer 156 infrastructure, or other city-owned infrastructure assets, but does not include demolition of other 157 city-owned structures or buildings. It also does not include the routine operation, repair, or 158 maintenance of city-owned buildings or structures.

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Contract means any type of city agreement, regardless of what the agreement may be called, where
 the principal purpose is to acquire goods, service, or construction or to dispose of property for the
 benefit of the city. Contract includes a modification to a contract.

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164 *Contractor* means any person having a contract with the city, regardless of what the person may165 be called or how the person is described.

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167 *Cooperative contract* means a valid and current purchasing agreement negotiated by another entity
 168 for use by all public agencies that are members of the purchasing cooperative group.

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170 *Day* means calendar day.

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172 *Direct participation* or *directly participating* means to be the project owner for a solicitation, or to 173 be the director of the work system or department which initiated the solicitation.

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175 *Documented quote* means a fiscal control where one or more valid written quotes are obtained as176 part of a solicitation process.

178 *Electronic communication* means an interactive communication that is transmitted electronically 179 and capable of being produced in a written format, but does not include instant messaging, text 180 messaging, or phone messages.

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182 *Emergency contract* means a contract necessary to respond to urgent and compelling 183 circumstances that create a threat to the public's health, safety, or welfare, or to a public health 184 emergency.

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Employee means a regular or probationary full-or part-time city employee, whether elected or not, any non-compensated individual performing services for the city or any department, agency, commission, council, board or other city entity and any non-compensated individual serving as an elected official of the city.

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- 191 *Financial interest* means:192
- 193a. Any interest or involvement in any relationship from which, or as a result of which,194a person within the past year has received, or is presently or in the future entitled to195receive, anything of value, except that receipt of an advertising or promotional item196of minimal value by shall not be considered a financial interest;
 - b. Ownership of five percent or more of any property or business; or
 - c. Being an officer, director, trustee, or partner of, or being a manager, supervisor, employee, or holding a similar position in a business.
- Exception: Assets held by an employee or an employee's family member in a disclosed blind trust shall not be deemed to be a financial interest that constitutes a conflict of interest with regard to matters pertaining to that financial interest.
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Fiscal control means a financial management practice designed to ensure expenditures are authorized by and in accordance with the amounts specified in the adopted budget, to reassure city council and citizens of responsible procurement and spending strategies, and to ensure all transactions are documented appropriately and in accordance with this Code and Colorado law.

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Formal solicitation means a procurement method used for contracts or purchase orders that features the issuance of a public, written announcement of, or request for, bids, proposals, or qualifications.

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Former employee means a person who was employed by the city within the past 12 months, butwho is no longer employed by the city.

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Gift, gratuity, or *kickback* means anything of value including but not limited to cash, a gift certificate, a gift card, loan, advance, service, or an offer of employment, either given or promised.

It does not include an advertising or promotional item of minimal value, or the occasional donation at a city work site of perishable items for consumption by city employees.

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Good or goods mean anything that has economic and physical utility, excluding real property, and
 includes those services incidental or necessary to providing the good or goods.

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Immediate family or *family* means an employee's spouse, child, parent, sibling, grandparent, or grandchild (including natural, step, adopted, foster, or in-law relationships); or a person whom the employee identifies as his or her significant other or domestic partner whose primary residence or place of primary abode is the same as the employee's place of primary abode.

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Invitation to Bid (ITB): A competitive, formal solicitation process for interested and eligible
persons to provide the City with a formal written bid. Each such ITB includes specifications,
delivery requirements, plans, drawings, and other items that must be addressed as part of the City's
bid package.

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Local Business means a business that has i) an unrevoked city sale and use tax license; ii) a physical
location operating legally within the city limits of Littleton; and iii) is not delinquent in any
payment or filing obligation related to city or state taxes.

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Modification means any written alteration of a contract, regardless of what it may be called, accomplished in accordance with terms of that contract, and includes a change order related to or renewal of an existing contract. A modification may be monetary or no cost in nature. An extension of a contract that results in the payment of additional funds to a contractor shall be deemed a monetary modification.

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No cost procurement means the acquisition of a good or service following an unsolicited offer or an offer that did not arise from a competitive solicitation process, or from a provider that proposes the acquisition of a particular good or service by the city for free, at no charge, or on a complimentary basis.

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Person means any business, individual, union, committee, club, other organization, or group ofindividuals.

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Procurement or *procurement process* means the purchasing, renting, leasing, or otherwise acquiring of any goods, services, professional services, or construction. It includes all functions that pertain to the acquisition of any supply, service, or construction, including the description of requirements, the selection and solicitation of sources, solicitation and bid award protests, the preparation and award of a contract, and all phases of contract administration and claims.

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Purchasing Officer means a city official designated by the city manager or finance director for
 specific purchasing activities as provided under chapter.

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265 Pre-qualify or pre-qualification means a process by which the city may solicit, evaluate, and select 266 contractors or vendors for the purpose of creating a list of contractors or vendors eligible to perform

- work for the city on an as-needed or on-call basis, and which is completed in advance of identifyingthe specific service needed or work to be done.
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270 *Professional services* include those services that typically require special training in recognized 271 arts or sciences, which require the practitioner to hold professional degrees or licenses and possess 272 specific skills. For purposes of illustration only and not as a matter of limitation, this includes the 273 following types of services:

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275	Accountant	Engineer	Inspector
276	Appraiser	Financial	Legal
277	Geoscientist	Management Consultant	
278	Consultant	Investment Manager	

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Project owner means the director or designee thereof tasked with oversight and completion of a
 particular procurement project originating from within the work system.

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Real property means land and whatever is growing upon, erected upon, or affixed to land including
 water, mineral, and subsurface rights and excluding personal property.

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Request for Quotes (RFQ): A request for an itemized cost to provide a specific good or service
anticipated to be below the dollar threshold required for a competitive bid.

Request for Information (RFI): A formal request for information the City needs to collect
 information about: (i) the ability of Contractors or suppliers to provide a good or service; (ii) the
 products, services or solutions sought; and/or (iii) the market.

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Request for Proposals (RFP): A competitive, formal solicitation, including all documents, whether
 attached or incorporated by reference, utilized for soliciting proposals from qualified Respondents
 for the provision of goods or services.

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Request for Qualifications (R4Q): Process used to compare the expertise of Contractors or Vendors
 that typically focuses on a potential Contractor's or Vendor's knowledge, experience and industry
 reputation.

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Responsible Party means a party with the capability in all respects to perform fully the contract
 requirements and the integrity and reliability that will ensure good faith performance.

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Responsive means a bid or proposal submitted in a form prescribed by the city that conforms, in
 all material respects, to the specifications, acceptability requirements, and terms and conditions of
 the solicitation.

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308 *Services* mean the furnishing of labor, time or effort by a contractor, not involving the delivery of 309 a specific end product other than reports or items which are merely incidental to the required

- 310 performance and that do not fall under the definition of "Professional Services." The term
- 311 "services" does not include employment agreements or collective bargaining agreements.

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Signature means a manual or electronic identifier, or the electronic result of an authentication technique attached to or logically associated with a record that is intended by the person using it to have the same force and effect as a manual signature. Electronic signatures are as allowed by the Uniform Electronic Transactions Act, C.R.S. title 24, article 71.3, as amended.

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Sole (or single) source procurement means that only one supplier (source), to the best of the requester's knowledge and belief, based upon thorough inquiries and/or research, can deliver the required product or service to meet the City of Littleton's requirements. Similar types of goods and services may exist, but only one supplier, for reasons of expertise, and/or standardization, quality, compatibility with existing equipment, specifications, or availability, is the only source that is acceptable to meet a specific need.

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Solicitation means the process of trying to obtain a good or service, and includes all documents and related information, whether attached or incorporated by reference, published prior to the response deadline on an electronic bidding system or otherwise in connection with that procurement effort.

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Specification means any description of the physical or functional characteristics or of the nature of
 a good or service, or a description of any requirement for inspecting, testing, or preparing a good
 or service for delivery.

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Variation means a statement submitted to the city by a bidder that outlines a request to alter ormodify the terms of a solicitation.

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- 337 *Vendor* means a person offering something for sale.
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Writing means any written recordings, papers, books, or documentary materials, regardless of physical form or characteristics, and includes emails or other electronic communication capable of being produced in a written format, but does not include instant messaging, text messaging, or telephone messages.

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344 1-15-5: Administrative policies and procedures.

The city manager may, with assistance from the finance director, develop or amend and promulgate administrative policies and procedures necessary to implement the city's purchasing and contracts

- 347 processes.
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349 1-15-6: Procurement records.

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A. *Procurement records public*. Subject to any limitations provided for by federal or state law concerning open access and right to privacy, all procurement information is hereby declared to be a public record and open for inspection pursuant to C.R.S. § 24-72-201 et seq., as may be amended. Any party submitting a bid or proposal to the city may designate certain portions confidential, proprietary or trade secret information, indicating the basis

356for such designation. In the event a request is submitted for disclosure, the city will comply357with applicable law relating to public open records.

- B. *Records maintenance and retention*. All procurement records shall be kept and maintained
 in accordance with the city's records retention schedule. The city clerk is the official
 custodian of city procurement records.
- 362363 1-15-7: Conflicts.

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To the extent of any conflict between this Code and the Administrative Policies relating to this Code, the provisions of this Code will prevail, and then the provisions of the Administrative Policies, in that order.

369 1-15-8—1-15-20. Reserved.

371 ARTICLE II. ETHICS IN CITY PROCUREMENT PROCESSES

373 1-15-21: Purpose.

The conduct of city employees must hold the respect and confidence of the public. Unethical behaviors undermine the public's trust in government and the integrity of public procurement processes. Ethics provisions are intended to protect the integrity of the city's procurement processes and encourage ethical conduct by employees and others involved in these processes.

- 380 1-15-22: Unethical acts by employees—prohibited.
- A. *Conflicts of interest.* Every employee is responsible for being a good steward of city
 resources, and for carrying out procurement duties for the benefit of the city.
 - 1. Generally. It shall be unethical for an employee to use or attempt to use their position to gain financial benefit or avoid financial loss to the employee or their family, if that opportunity is available only because the employee holds or held a position at the city.
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 2. Financial conflict of interest. It shall be unethical for an employee to participate directly or indirectly in a solicitation process when the employee knows the employee or a member of the employee's immediate family has a financial interest pertaining to the award or the contract.
- 3953.Conflict of interest related to negotiating employment. It shall be unethical for an
employee to participate directly or indirectly in a solicitation process when the
employee is negotiating an employment arrangement with a bidder or prospective
bidder involved in that solicitation process, or when the employee knows a member
of the employee's family is negotiating an employment arrangement with a bidder
or prospective bidder involved in that solicitation process.

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 - B. *Gift, gratuity, or kickback.* It shall be unethical for an employee to solicit, demand, accept, agree to accept, or keep for their own personal use, or for that of their family, any gift, gratuity, or kickback from another person in connection with any procurement process action, advice, decision, or recommendation made or done by that city employee.
- C. Contemporaneous employment. It shall be unethical for an employee who is participating 411 412 directly or indirectly in a solicitation process to negotiate employment with, be, or to 413 become the employee of any person contracting with the city while still a city employee. 414 It shall also be unethical for an employee who has participated directly in a solicitation 415 process to accept employment with, or to become the employee of any person contracting 416 with the city as a result of that solicitation process within six months of leaving 417 employment with the city. This provision shall not be construed to prevent any former 418 employee from engaging in any lawful occupation at any place he or she sees fit, but merely 419 to declare the practice of accepting employment under these circumstances contrary to best 420 purchasing practices and unethical. 421
 - 1. Waiver. The city manager, upon due notice to the city council, may grant a waiver from this subsection (c) upon making a written determination i) that the contemporaneous employment of the city employee has been publicly disclosed; ii) that the employee will be able to perform procurement functions without actual or apparent bias or favoritism; iii) and that the award will be in the best interests of the city.
- 429 D. Use of confidential information. It shall be unethical for an employee or former employee
 430 to knowingly use confidential information for actual or anticipated personal gain, or for the
 431 actual or anticipated personal gain of any other person.
- E. *Attempt to influence city procurement process.* It shall be unethical for an employee to purposely influence or attempt to influence a city procurement process in a manner that provides the employee or their family with a personal financial gain that would not otherwise have been available to them, or that allows the employee or their family to avoid a financial loss, if it were not for the employee's position as an employee.
- 439 1-15-23: Unethical acts generally—prohibited.
- A. *Gifts, gratuities, or kickbacks.* It shall be unethical for any person to offer, give, or agree to give any city employee or former city employee a gift, gratuity, or kickback in connection with any procurement process action, advice, decision, or recommendation by that employee or former employee.
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446 B. Inducements. It shall be unethical for any person to make, permit, or allow to be made to a 447 prime or higher-tier contractor or a person associated with a prime or higher-tier contractor 448 a gift, gratuity, or kickback as an inducement for the award of a subcontract or order in 449 connection with a city solicitation, bid, or contract. It shall be unethical for a prime or 450 higher tier contractor to solicit or accept a gift, gratuity, or kickback from a prospective 451 subcontractor in connection with a city solicitation, bid, or contract. 452 453 C. Negotiating employment. It shall be unethical for any bidder or person representing a bidder 454 in a city solicitation to negotiate with or offer employment to a city employee who is 455 participating in that solicitation. It shall be unethical for a contractor to hire or employ a 456 city employee or former employee whom the contractor knows or should know participated 457 in the solicitation that resulted in the work awarded to that contractor within six months of 458 the date of the award contract to that contractor. 459 460 1-15-24: Sanctions; Recovery 461 462 A. The city manager, or designee, may impose any remedy outlined by the personnel rules of 463 the city relating to the discipline of city employees. 464 465 B. The city is entitled to recover the value of anything transferred or received in breach of the 466 ethical standards of this chapter from any person by bringing an appropriate action before 467 any court of competent jurisdiction. 468 469 1-15-24 thru 1-15-40. Reserved. 470 471 ARTICLE III. SOURCE SELECTION 472 473 1-15-41 Acceptable methods of source selection. 474 A. The purchasing division is responsible for determining which source selection method 475 is appropriate to a procurement process in accordance with the provisions of this article. 476 Unless otherwise authorized by law or provided for in the code, the city may award city 477 contracts by any of the following methods: competitive sealed bidding; competitive 478 sealed proposals; negotiated purchases, emergency procurement, or cooperative 479 purchasing agreements. 480 481 B. Unless otherwise provided for in this chapter, an employee responsible for purchasing 482 goods or services for the city will use competitive solicitation methods to effectuate the 483 provisions of this chapter and to maximize the value of the public funds in ways that 484 are efficient and effective in light of the degree of complexity associated with the good 485 or service being purchased. 486 487 C. The city manager, or designee, may establish, through administrative policies, other 488 competitive solicitation methods consistent with the provisions of this chapter and 489 deemed to be in the best interests of the city. 490

491 1-15-42. Competitive solicitation methods.

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493	A. 1	Best value procurement. The city, through the purchasing division, will solicit requests for
494		qualifications and requests for proposals based upon a best value procurement basis, which
495		emphasizes value over price and permits the evaluation of criteria such as qualifications,
496		schedule and prior performance, including delivery, to determine the best overall value to
497		he city.
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499	B. I	Required solicitation methods: thresholds.
500		a. The city, through the purchasing division, shall call for formal competitive bids for
501		the following:
502		i. Non-Capital purchases over a threshold of \$100,000.00; and
503		ii. Capital purchases over a threshold of \$250,000.00.
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505		b. The city manager, or designee, may require and establish informal competitive
506		bidding or quote procedure(s) within the Administrative Policy for any purchase or
507		contract for which the formal competitive bidding is not required under Subsection
508		(a).
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510	C . <i>1</i>	<i>No contingencies.</i> No employee shall include or add a contingency amount to a solicitation.
511		All monetary changes to contracts or purchase orders shall be processed using a change
512		order, and in accordance with article IV of this chapter.
513		
514	1-15-43	Award; local preference
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515 516	А.	<i>Award</i> . The city will award contracts to the most qualified, responsible and responsive
	А.	<i>Award.</i> The city will award contracts to the most qualified, responsible and responsive bidder it determines is most advantageous to the city, taking into account the provisions
516	А.	
516 517	А.	bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation,
516 517 518	А.	bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor
516 517 518 519	A.	bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation,
516 517 518 519 520	A.	bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully
516 517 518 519 520 521	А. В.	bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully
516 517 518 519 520 521 522		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not
516 517 518 519 520 521 522 523		bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed.
516 517 518 519 520 521 522 523 524		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's
516 517 518 519 520 521 522 523 524 525		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award
516 517 518 519 520 521 522 523 524 525 526		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's product, the city may award a purchase order or contract to a local business, as defined
516 517 518 519 520 521 522 523 524 525 526 527		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's product, the city may award a purchase order or contract to a local business, as defined in section 1-15-22 and in accordance with the Administrative Policy. Local preference
516 517 518 519 520 521 522 523 524 525 526 527 528		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's product, the city may award a purchase order or contract to a local business, as defined in section 1-15-22 and in accordance with the Administrative Policy. Local preference
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516 517 518 519 520 521 522 523 524 525 526 527 528 529 530		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's product, the city may award a purchase order or contract to a local business, as defined in section 1-15-22 and in accordance with the Administrative Policy. Local preference shall not apply to the following: a. Purchases made in accordance with external funding sources, such as grants, that
516 517 518 519 520 521 522 523 524 525 526 527 528 529 530 531		 bidder it determines is most advantageous to the city, taking into account the provisions of this chapter, the Administrative Policy, the specifications set forth in the solicitation, and the selection criteria deemed appropriate to the solicitation. A contractor or vendor may not claim reliance upon an award until a purchase order or contract is fully executed. <i>Local Preference</i>. Pursuant to Section 98 of the City Charter, whenever a product, not subject to competitive bidding herein, is available within the City, and all other award factors listed within the solicitation are comparable to that of an outside supplier's product, the city may award a purchase order or contract to a local business, as defined in section 1-15-22 and in accordance with the Administrative Policy. Local preference shall not apply to the following: a. Purchases made in accordance with external funding sources, such as grants, that preclude application of local preference;

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535	C.	Variations. A variation to the terms of a solicitation requested and submitted by a
536		contractor is not agreed to by the fact of an award by the city. The city shall enter into
537		a contract or issue a purchase order on the same terms and conditions that were included
538		in the solicitation, except the city may, in its sole discretion, negotiate terms and
539		conditions with the selected vendor within the scope of the solicitation. The city may
540		also consider variation requests when selecting a bidder for an award. An award may
541		be cancelled by the city if negotiations concerning a term or a condition or a requested
542		variation are unsuccessful.

- 544 Sec. 1-15-44. Non-competitive solicitation methods.
- 546 A. Sole source contracts: thresholds.
 - a. Sole source contracts may be approved by the city manager or finance director if written documentation clearly demonstrates, based on all surrounding facts and circumstances, that the acquisition of a good or service may only be achieved through the use of one product or vendor, and that there are no other products or vendors as suitable or acceptable to provide the good or service to the city.
 - b. In determining whether a sole source purchase request meets these requirements, the city manager or finance director may seek additional information about the purchase from the director or consult any other city employees.
- 557B.No-cost contracts. Where the city will not expend public funds in the performance of a558contract, the employee evaluating a no-cost offer should evaluate whether competitive559solicitation is in the best interests of the city and whether any additional terms or560conditions create future obligations of any type for the city or for affected citizens.
- 562 C. *Cooperative contracts.* Purchases of goods and services from valid cooperative entity 563 agreements are exempt from competitive solicitation methods, so long as the agreement 564 was competitively bid by means of a formal solicitation within the preceding three 565 years from the date of the execution of the purchase contract.
- 567D.On-call contract with pre-qualified vendors. The City may purchase goods or services568from a vendor who has been pre-qualified to perform work if it is in the best interests569of the city.
 - E. *Emergency contracts*.
- Notwithstanding the provisions of this chapter, the city manager may make or authorize others to make emergency procurements of supplies, services, or construction when there exists a threat to the public's health, safety, or welfare or is necessary under an emergency declared under the city's charter or code, provided that such emergency procurements will be made with such competition as is practicable. A written determination of the basis for the emergency and for the selection of the person or business will be included in the contract file.

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581	2.	Powers of the city manager. Except as set forth herein, nothing in this subsection (d) is
582		intended to limit or affect the powers or authority of the city manager under a declared
583		civil emergency, emergency, or local disaster issued City Charter or of this Code.
584		
585	3.	Nothing in this subsection shall be construed to limit the ability of the city to award
586		emergency work to vendors who are pre-qualified to perform the services or work
587		needed and who have on call or as needed contracts with the city to perform that type
588		of work, if the other requirements of this ordinance and the administrative policy are
589		met.
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591	Sec. 1-15-4	45 Construction contract bid security.
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593	A. Rea	<i>quired</i> . Bid security shall be required for all competitive solicitations for construction
594		stracts, in an amount of at least five percent (5%) of the total amount bid. Bid security
595		Il be a bond provided by a surety company authorized to do business in Colorado, the
596		ivalent in cash, or otherwise supplied in a form satisfactory to the city. When
597	1	cumstances warrant, the finance director may reduce or waive the bid requirement.
598	ene	sumstances warrant, the infance ancetor may reduce of warve the ord requirement.
599	B Rei	ection for noncompliance. If a solicitation requires security, noncompliance requires
600		t the bid be rejected as nonresponsive, unless the city determines that the bid fails to
601		nply only in a nonsubstantial manner with the security requirements.
602	Con	inpry only in a nonsubstantial mainler with the security requirements.
603		
604	Sec 1-15-4	46. Contract performance and payment bonds.
605	500.115	to. Contract portormanee and payment conds.
606	A Bor	nds. When a construction contract is awarded, the following bonds shall be delivered to
607		city and shall become binding on the parties upon the execution of the contract:
608	the	enty and shall become omaling on the parties upon the encourton of the contract.
609	1	Performance bond. A performance bond satisfactory to the city, executed by a surety
610	1.	company authorized to do business in Colorado or otherwise secured in a manner
611		satisfactory to the city, in an amount equal to 100 percent of the price specified in the
612		contract; and
613		
614	2	Payment bond. A payment bond satisfactory to the city, executed by a surety company
615	2.	authorized to do business in Colorado or otherwise secured in a manner satisfactory to
616		the city, for the protection of all persons supplying labor and material to the contractor
617		or its subcontractors for the performance of the work provided for in the contract, in an
618		amount equal to 100 percent of the price specified in the contract.
619		anount equal to 100 percent of the price specified in the contract.
620	B Sec	<i>curity.</i> In lieu of providing a performance or payment bond, a contractor may provide an
		conditional letter of credit for 100 percent of the amount required. Such security must
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621 622		in a form acceptable to the city attorney.

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- C. *Reduction in amount.* If a construction contract is awarded in an amount less than
 \$100,000.00, the finance director may reduce the amount of the performance and payment
 bonds or security or waive these requirements entirely if deemed appropriate. For all other
 performance and payment bonds or security, the city manager may reduce the amount of
 the performance and payment bonds or security to 50 percent of the contract amount upon
 a written finding that it is in the best interests of the city to do so.
 - D. Authority to Require Additional Bond Requirements. Nothing in this section shall be construed to limit the authority of the city to require a performance bond or other security in addition to those bonds or in circumstances other than those specified in this section.
- 636 Secs. 1-15-50—1-15-60. Reserved.
- 637638 ARTICLE IV. CONTRACTING
- 640 Sec. 1-15-61. Delegations to other city officials
- A. Notwithstanding any other provisions within the Code, the city manager may delegate
 procurement authority, in writing, with respect to certain supplies, services, or construction
 to other city officials when the city manager, with the concurrence of the Finance Director,
 deems such delegation necessary for the effective procurement of these supplies, services,
 or construction. All such delegated procurements will be conducted pursuant to this chapter
 and any regulations promulgated under Section 1-15-5.
- B. In the event that the city manager designates procurement authority to other city officials, all references to specific purchasing activities by the "Purchasing Officer" under this chapter refers to and is applicable to said designated other city official for the specific delegation.
- C. *Temporary delegation of authority*. Each authorized individual may temporarily delegate
 his or her purchasing duties to another employee in his or her chain of command. Any such
 delegation or notification must be in writing. Any person designated by the city to serve in
 an acting capacity for any of these positions is authorized to perform the purchasing duties
 set forth for that position while he or she serves in an acting capacity.
- 660 Sec. 1-15-62. Authority to approve, modify, and terminate contracts.
- A. Council approval is a condition precedent to any award of procurement contracts or approval of change orders or contract modification, including capital improvement projects, for which sufficient funding is not available and appropriated in the applicable fund.
- 667 B. *Approval; modification*. The authority to approve or modify a contract is set forth in the table below:

669 TABLE 1-15-62(a)

670 ORIGINAL CONTRACT AND PURCHASE ORDER APPROVAL, AND EXPENSE

- 671 AUTHORIZATION
- 672

Amount of the ORIGINAL contract or purchase order	Authorized Approver
Up to \$500k	City Manager (or designee)
\$500k+	City Council
Emergency contracts of any amount	City Manager
	(C 1

Calculation of original contract value and purchase order amount for purposes of approval shall be based on total contract value according to Table 1-15-62(a).

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674 TABLE 1-15-62(b)

MODIFICATION, OR AGGREGATED MODIFICATIONS TO THE CONTRACT ORPURCHASE ORDER, AND EXPENSE AUTHORIZATION

Amount of the MODIFICATION or aggregated modifications to the contract, or purchase order.	Authorized Approver
>10%	City Manager
Any amount totaling >\$500k	City Council
Calculation of <u>modification value</u> (or aggregated modification value) for purposes of approval shall be based on the total modification value (or aggregated modification value) ABOVE the original contract value according to Table 1-15-62(b).	
Modifications are subject to budget appropriation.	

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- C. *Calculation of contract amount for purposes of approval or modification.* The annual aggregated amount of a contract calculated by fiscal year will be used to calculate the total amount of the contract for purposes of determining who is authorized to approve or modify it under this section. The original contract amount shall be added to the modification or cumulative modifications amount totals when calculating the aggregated monetary modification totals. In the case of a multi-year contract which the city may terminate at or within one year of the beginning of the term of the contract, the amount of the first year of the contract will be used to determine who is authorized to approve or modify the contract.
 - D. *Dividing a contract.* No purchase permitted by this Chapter shall be divided for the purpose of circumventing the requirements of this section. This includes modifying contracts that would result in circumvention of the requirements of this section.
- E. Special counsel contracts. The city attorney has the authority of a director to approve and modify contracts. The city council authorizes the city attorney to enter into contracts for compensation to outside or special counsel and investigators, and also gives approval for these contracts up to the monetary limit set forth for directors in Table 1-15-62(a). The city attorney may terminate a contract with outside or special counsel or with an investigator.
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- F. *Alternative bid schedules*. When formal solicitation is required where multiple schedules
 are bid but not initially awarded, and the total of all bid schedules, if they are all awarded,
 is greater than \$500k, approval required and subject to provisions in Table 1-15-62(b).
- G. *City Manager approval in lieu of City Council*. If it is determined by the city manager and the Department Director, in writing, that it is in the best interest of the city to enter into a contract and due to extenuating circumstances, a council meeting is not conveniently scheduled to effect the contract, the city manager has authority to approve and sign the contract without council approval. The city manager will notify council as soon as practical and provide an explanation of the reason.
- 709 Sec. 1-15-63. Contract Administration
 - A. *Form of contract.* Subject to the limitations of this chapter, the city may use any contract appropriate to the procurement which best promotes the interests of the city. Except for purchase orders, the city attorney must approve all contracts as to form, including contracts otherwise excepted from the provisions of this chapter under section 1-15-3.
 - B. Multi-year contracts authorized.
 - 1. Unless otherwise provided by law, the city may enter into a contract for the purchase of goods or services for any period of time deemed to be in the best interest of the City. The term of the contract and conditions of renewal or extension, if any, should be included in the solicitation. Funds shall be available for the first fiscal year at the time of contracting. Payment and performance obligations for succeeding fiscal periods shall be subject to the availability and appropriation of funds, and these conditions shall be included as a provision of the multi-term contract.
 - 2. *Pricing*. Pricing in multi-year contracts shall be documented for the initial and each renewal term of the contract such that the contract serves the best interests of the city.
- C. *Non-appropriation*. When funds are not appropriated or otherwise made available to
 support continuation of performance in a renewal period, the contract shall be terminated.
 Termination for non-appropriation shall not be deemed a breach of contract.

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737	Secs. 1	-15-64—1-15-80. Reserved.	
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739	ARTIC	CLE V. PROTESTS AND CLAIMS	
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741	Sec. 1-	15-81. Informal award protest—generally.	
742			
743	А.	<i>Required.</i> Before filing a formal protest of an award, an aggrieved person must first file an	
744		informal award protest notice with the finance director.	
745			
746	В.	<i>Standing</i> . Only an actual bidder who is aggrieved by an award may protest that award.	
747			
748	Sec. 1-	15-82. Informal award protest—process.	
749			
750	А.	Deadline for filing informal award protest. An aggrieved bidder must file an informal	
751		protest arising out of an award not later than seven (7) days after the closing date of the	
752		solicitation, unless the finance director, in his or her sole discretion, finds the aggrieved	
753		bidder could not have known of the reason for the protest within those seven (7) days.	
754			
755	В.	Method of filing informal award protest. The aggrieved bidder shall contact the finance	
756		director in writing and provide information specific enough for the finance director to	
757		understand the award at issue, the nature of the award protest, and any suggested resolution	
758		to the asserted protest. In addition, the informal award protest must contain a statement that	
759		specifies the exact nature of the competitive disadvantage created by or as a result of the	
760		alleged issues in the city's award process, other than that the aggrieved bidder was not	
761		selected for the award.	
762			
763	C.	Resolution of informal award protest. The finance director is authorized to review and	
764		respond to an informal protest of an award. If the finance director finds there is no evidence	
765		of any competitive disadvantage created by or as a result of alleged issues in the city's	
766		award other than that the aggrieved bidder was not selected for the award, the finance	
767		director shall deny the protest. The finance director shall, within 14 days of receipt of the	
768		informal award protest, respond in writing to the aggrieved bidder, stating the reason or	
769		reasons for the decision reached by the finance director. The finance director's response	
770		must contain a copy of the city's formal award protest form.	
771			
772	D.	Status of the award upon filing of informal protest. Upon the filing of an informal protest,	
773		the award process shall be held in abeyance until the finance director issues a written	
774		response to the informal protest.	
775			
776		a. Exception: If the city manager determines work related to the contested award is	
777		necessary to protect substantial city interests, the city manager may order the award	
778		approval process and work to proceed despite the filing of an informal protest.	
779	Е.	Effect of failure to file informal award protest. Failure of an aggrieved bidder to timely file	
780		an informal protest of an award shall be deemed a waiver of the right to file a formal protest	
781		of that award.	

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F. Appeal from denial of informal award protest. Should the informal protest set forth herein not resolve the matter to the aggrieved bidder's satisfaction, the aggrieved bidder may then file a formal protest of the award as set forth in section 1-15-83.

- 787 Sec. 1-15-83. Formal award protest—process.
 - A. *Standing*. Only a person aggrieved by the response of the finance director issued under 1-15-82 may file a formal protest of an award.
 - B. *Deadline for filing formal award protest*. An aggrieved person must file a formal award protest not later than seven (7) days after the date the finance director issued the response to the informal protest as set forth in section 1-15-82(c).
- 796 C. Method of filing formal award protest. The aggrieved person must file a formal award 797 protest with the city clerk using a form provided by the city. The filing must include a copy 798 of the finance director's written response to the aggrieved person's informal award protest 799 issued under section 1-15-82(c). The formal award protest form must be complete in all 800 respects when submitted. A protest form that is not complete in all respects or that does not 801 include a copy of the finance director's written response shall be promptly returned by the 802 clerk to the aggrieved person. An aggrieved person may resubmit a protest form deemed 803 incomplete by the clerk, and the clerk shall accept it, if the resubmitted form is complete 804 and submitted to the clerk within the deadline set forth in subsection (b) of this section.
 - D. *Employee actions.* Once a completed formal award protest form has been timely submitted to the city clerk, the clerk shall notify the finance director and the city manager of receipt of the protest. The finance director shall, not later than seven (7) days after submission of the completed formal protest form, file with the city manager all relevant documentation relating to the award, and may also submit to the city manager a statement summarizing the city's actions and Code provisions relevant to the matter.
 - E. *Authority to settle matter or determine formal protest.* With the approval of the city attorney, the city manager is authorized to review and settle a protest of a bid award, and to issue a decision related to a bid award protest.
 - F. *Issue; materiality.* The issue before the city manager in a formal award protest is whether an aggrieved person with standing has demonstrated by substantial and competent evidence that the bid award process violated the Code or other applicable law. For purposes of determining the outcome of a protest, an administrative or clerical error, or a defect that is not material to the award or that may be corrected by the city, shall not be considered a violation of the Code.
- 824 (1) City manager's responsibilities. In evaluating a formal protest, the city manager
 825 shall review all information submitted by the aggrieved person and the finance
 826 director, and may ask the aggrieved person or the finance director for more

information. Any such request and response shall be made a part of the record. The city manager may take into account any relevant procurement information, any relevant information provided by the aggrieved person or the finance director, and also may notice any other relevant fact or circumstance. G. Decision. The city manager shall, not later than twenty (21) days after submission of the completed formal award protest form, issue a written decision on the protest. The decision must contain the reason or reasons for the decision, as well as a description of the remedy. if applicable. The decision must set forth appeal rights, if any. The decision must be furnished to the aggrieved person in writing. Should the city manager fail to issue a written decision on the protest within the time frame set forth herein, the protest shall be deemed denied, and the aggrieved person may proceed as if an adverse decision has been received. H. Delay of award. If a formal award protest is timely filed by a person with standing, the award process may not proceed until the city manager has either issued a written decision on the protest or failed to issue a decision as set forth in subsection (g) of this section.

- a. Exception: If the city manager determines work related to the contested award is necessary to protect substantial city interests, the city manager may order the award process and work to proceed despite the filing of a formal protest. The city manager shall make a written finding to this effect. The city manager shall notify the aggrieved person that the award process and work will proceed, and also that the formal protest will proceed.
- I. *Effect of failure to file formal award protest*. Failure of a claimant to timely file a formal award protest claim shall be deemed a waiver of the contract claim.
- J. *Appeal.* The city manager's decision, or a denial of a protest as a result of the manager's failure to issue a written decision, shall be considered a final agency decision. An appeal of the city manager's decision may proceed under Rule 106 of the Colorado Rules of Civil Procedure.
- 860 Sec. 1-15-84. Remedies for awards in violation of the law.
 - A. *Remedies.* If the city manager determines an award violated the Code or other applicable law, the city manager may, with the approval of the city attorney, order any remedy the city manager deems appropriate to the circumstances.
- B. *Termination of the contract.* If the city manager allowed work on the contract to begin under the exception to section 1-15-83(h), and the manager finds cancellation of the contract is necessary as a result of the findings made in the formal award protest, the city manager may order the contract to be terminated. Termination by the manager under this provision shall not be considered a breach of the contract. The person awarded the contract 871

872 time of the termination notice, if the person submits to the city manager an itemized invoice 873 of those costs not later than 14 days after the termination notice. 874 875 Secs. 1-15-85-1-15-90. Reserved. 876 877 878 Sec. 1-15-91. Contract claim – informal process. 879 880 A. Required. Before filing a formal contract claim, a claimant must first file an informal 881 contract claim dispute notice with the finance director. 882 883 B. Standing. Only a contractor who is a party to a city contract and who is aggrieved by an 884 action or occurrence caused in whole or in part by a city employee and that affects the 885 completion of that contract, or a person expressly authorized to act on the contractor's 886 behalf, may file a claim. If a subcontractor or lower tier subcontractor lacks standing to file 887 a claim because privity of contract does not exist between the city and the subcontract, a 888 contractor with privity of contract may present the subcontractor's claim about that contract 889 to the city on behalf of the subcontractor. 890 891 C. *Election of alternate claim process.* The city may, in any contract, include provisions that 892 govern the filing, consideration of, and payment of any or all claims by any party to the 893 agreement arising out of or related to that contract. The claims procedure established under 894 the agreement shall exclusively govern any claim arising out of that contract. 895 896 Sec. 1-15-92. Informal contract claim dispute notice-required. 897 898 A. *Deadline for filing informal contract claim dispute notice*. A claimant must file an informal 899 contract claim dispute notice not later than 7 days after the claimant knows or should have 900 known of the facts giving rise to the claim, whichever is earlier. 901 902 B. Method of filing informal contract claim dispute notice. The claimant shall contact the 903 finance director in writing and provide information specific enough for the finance director 904 to understand which contract is at issue, the nature of the occurrence giving rise to the 905 contract dispute or disputes, the nature of the injury asserted by the contractor, and any 906 suggested resolution to the asserted claim or claims. 907 908 C. Resolution of informal contract claim dispute. The finance director is authorized to review 909 and respond to an informal contract claim dispute notice. The finance director shall, as 910 soon as is practicable, respond to the claimant in writing, stating the reason or reasons for 911 the decision reached by the finance director. The finance director's response must contain 912 a copy of the city's formal contract claim form. 913 914 D. Effect of failure to file informal contract dispute notice. Failure of a claimant to timely file 915 an informal contract claim dispute notice shall be deemed a waiver of the right to file a 916 formal contract claim.

- E. Appeal from denial of informal contract claim notice. Should the informal contract claim dispute resolution process set forth herein not resolve the matter to the claimant's satisfaction, the claimant may then file a formal contract claim as set forth in 1-15-93.
- 922 Sec. 1-15-93. Contract claim—formal process.
 - A. *Standing*. Before filing a formal contract claim, a claimant must first file an informal contract claim dispute notice with the finance director. Only a claimant aggrieved by the response of the finance director issued under section 1-15-92(c) may file a formal contract claim.
- B. *Deadline for filing formal contract claim*. A claimant must file a formal contract claim not later than 14 days after the date the finance director issued the response to the informal claim as set forth in section 1-15-92(c).
- C. Method of filing formal contract claim. A claimant must file a formal contract claim with the city clerk using a form provided by the City. The filing must include a copy of the finance director's written response issued under section 1-15-92(c). The formal contract claim form must be complete in all respects when submitted. A formal contract claim form that is not complete in all respects or that does not include a copy of the finance director's written response shall be promptly returned by the clerk to the claimant. A claimant may resubmit a claim form deemed incomplete by the clerk, and the clerk shall accept it, if the resubmitted form is complete and submitted to the clerk within the deadline set forth in subsection (b) of this section.
- D. *Employee actions.* Once a completed formal contract claim form has been timely submitted to the city clerk, the clerk shall notify the finance director and the city manager of receipt of the claim. The finance director shall, not later than seven days of submission of the completed formal contract claim form, file with the city manager all relevant documentation relating to the claim, including a copy of the solicitation, bid award, and executed contract. The finance director may also submit to the city manager a statement summarizing the city's actions and Code provisions relevant to the matter.
 - E. *Authority to settle or determine formal contract claim.* With the written approval of the city attorney, the city manager is authorized to review and settle or determine a formal contract claim, and to issue a decision related to a formal contract claim. The city manager may take the following actions to settle or determine a claim:
 - 1. Deny the claim;
 - 2. Allow the claim if it is found to be valid or to have merit, and, if the claim is for an amount greater than that justly due the claimant, allow the claim in the amount justly due and deny it as to the balance; or

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- 3. Deny or compromise the claim if the legal liability of the city or the amount justly due is disputed.

965 If the city manager allows the claim in whole or in part, or compromises the claim, and if the 966 claimant accepts the amount allowed or offered to settle the claim, the manager may require the 967 claimant to accept that amount in settlement of the entire claim. 968

- 969 F. *Issue; materiality.* The issue before the city manager in a formal contract claim matter is
 970 whether a claimant with standing has demonstrated by substantial and competent evidence
 971 that the claim is valid or has merit.
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- 1. Manager's responsibilities. In evaluating a claim, the city manager shall review all information submitted by the claimant and the finance director, and may ask the claimant or the finance director for more information. Any such request and response shall be made a part of the record. The city manager may take into account any relevant information in the contract file, any relevant information provided by the claimant, and may also notice any other relevant fact or circumstance.
- G. *Decision.* The city manager shall, not later than 21 days of submission of the completed formal contract claim form, issue a written decision on the claim. The decision must contain the reason or reasons for the decision, as well as a description of the remedy, if applicable. The decision must set forth appeal rights, if any. The decision must be furnished to the claimant in writing. Should the city manager fail to issue a written decision on the claim within the time frame set forth herein, the claim shall be deemed denied, and the claimant may proceed as if an adverse decision has been received.
 - H. *Effect of failure to file formal contract claim.* Failure of a claimant to timely file a formal contact claim shall be deemed a waiver of the contract claim.
 - I. *Appeal.* The city manager's decision, or a denial of a claim as a result of the city manager's failure to issue a written decision, shall be considered a final agency decision. An appeal may proceed under Rule 106 of the Colorado Rules of Civil Procedure.
- 995 Secs. 1-15-94—1-15-100. Reserved.
- 997 ARTICLE VI. DEBARMENT OR SUSPENSION
- 998 999

9 Sec. 1-15-100- Authority to debar or suspend

- 1000 1001 A. *Authority*.
- 1002

1003 1. After reasonable notice and reasonable opportunity for a person or business to be heard by
1004 the finance director, then the finance director, after consulting with the city manager and city
1005 attorney, or their assigned designees, has the authority to suspend and/or debar that person
1006 for cause from consideration for award of contracts under this Chapter.

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2. Suspension of a person may be issued for cause at the discretion of the finance director without further action for debarment of that person. Additionally, pending hearing on debarment, the finance director has the authority to suspend a person from consideration for award of contracts if there is probable cause for debarment. The suspension shall also extend to work as a subcontractor on any city contract.

- B. *Causes for debarment or suspension*. The causes for debarment or suspension include:
 - 1. Conviction, within the last five years, of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract, or in the performance of such contract or subcontract;
- 10212. Conviction, within the last five years, under state or federal statutes of1022embezzlement, theft, forgery, bribery, falsification or destruction of records,1023receiving stolen property or any other offense indicating a lack of business integrity1024or business honesty which currently, seriously and directly affects responsibility as1025a city contractor;
 - 3. Conviction, within the last five years, under state or federal antitrust statutes arising out of the submission of bids or proposals;
- 10304. Violation of contract provisions within the last five years, as set forth below, of a1031character which is regarded by the finance director to be so serious as to justify1032debarment action:
 - a. Deliberate failure without good cause to perform in accordance with the specifications or within the time limit provided in the contract; or
 - b. Failure to perform or unsatisfactory performance in accordance with the terms of one or more contracts, provided that failure to perform or unsatisfactory performance caused by acts beyond the control of the contractor is not a basis for debarment.
 - 5. Any other cause the finance director determines to be so serious and compelling as to affect responsibility as a city contractor, including debarment by another governmental entity for any cause listed in this chapter;
 - 6. Default on the payment of taxes, licenses, or other monies lawfully due the city; and
- 10467. Suspension or debarment by any other unit of government constitutes prima facie1047evidence of grounds for debarment by the city during the period of such suspension1048or debarment elsewhere. However, a party may petition for review pursuant to the1049appeal process provided in this code and the city will approve eligibility if the party1050demonstrates that it has not violated the city's standard for debarment.

1051 1052	8. Violation of the ethics as listed in Article II.
1052 1053 1054	C. Term of suspension or debarment.
1055 1055 1056 1057 1058	1. Suspension will not be for a period of more than one year. If, however, the suspension is issued as a precedent to debarment proceedings, suspension will not be for a period of more than three months while the debarment decision is pending. Debarment will not be for a period of more than three years.
1059 1060 1061 1062 1063	2. After the term of the suspension or debarment has passed, the person has the right to request reinstatement to good standing with the city. The person has the burden of demonstrating and certifying to the finance director that they have remedied the cause that prompted the suspension and/or debarment. finance director has the authority under this Article to make a final decision whether to reinstate the person.
1064 1065	Sec. 1-15-95. Decision to debar or suspend.
1065 1066 1067 1068 1069	A. The finance director shall issue a written decision regarding debarment or suspension, stating the reasons for such action, and shall mail or otherwise furnish the decision directly to the debarred or suspended party and any party intervening.
1070 1071 1072 1073	B. The finance director shall issue a written decision regarding reinstatement, stating the reasons and justification for such action, and shall mail or otherwise furnish the decision directly to the debarred or suspended party and any party intervening.
1074	Sec. 1-15-101. Finality of decision.
1075 1076 1077	A. A decision under section Sec. 1-15-95 is final and conclusive, unless the debarred or suspended person within ten days after the mailing or service of the decision takes an appeal to the city council, in writing, specifying all grounds of error alleged in the decision.
1078 1079 1080 1081	B. Nothing contained in this appeal process is designed or intended to create or confer any private right of action; rather, the appeal mechanism will serve to promote public scrutiny and remedy through public hearing and decision by the elected body of the city, before the public forum.
1082 1083 1084 1085 1086 1087 1088 1089	Section 2: Severability. If any part, section, subsection, sentence, clause or phrase of this ordinance is for any reason held to be invalid, such invalidity shall not affect the validity of the remaining sections of this ordinance. The City Council hereby declares that it would have passed this ordinance, including each part, section, subsection, sentence, clause or phrase hereof, irrespective of the fact that one or more parts, sections, subsections, sentences, clauses or phrases may be declared invalid.
1090 1091 1092	Section 3: Repealer. All ordinances or resolutions, or parts thereof, in conflict with this ordinance are hereby repealed, provided that this repealer shall not repeal the repealer clauses of such ordinance nor revive any ordinance thereby.

1093 1094

1094 1095	INTRODUCED AS A BILL at a regularly scheduled meeting of the City Council		
1096	of the City of Littleton on the 17^{th} day of October, 2023, passed on first reading by a vote of <u>6</u>		
1097	FOR and <u>0</u> AGAINST; and ordered published by posting at Littleton Center, Bemis Library,		
1098	the Municipal Courthouse and on the City of Littleton Website.		
1099	PUBLIC HEARING on the Ordinance to take place on the 7 th day of November,		
1100	2023, in the Council Chamber, Littleton Center, 2255 West Berry Avenue, Littleton, Colorado,		
1101	at the hour of 6:30 p.m., or as soon thereafter as it may be heard.		
1102	PASSED on second and final reading, following public hearing, by a vote of $\underline{6}$		
1103	FOR and <u>0</u> AGAINST on the 7 th day of November, 2023 and ordered published by posting at		
1104	Littleton Center, Bemis Library, the Municipal Courthouse and on the City of Littleton Website.		
1105			
1106	ATTEST:		
1107			
1108	Colleen L. Norton	Kyle Schlachter	
1109	CITY CLERK	MAYOR	
1110			
1111	APPROVED AS TO FORM:		
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1114 1115	Reid Betzing		
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1115 CITY ATTORNEY

